# RECORD OF SOCIETY OF ACTUARIES 1979 VOL. 5 NO. 2 

## 1977 SOCIAL SECURITY BENEFIT CALCULATIONS

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- Major feature of the changes
- Detailed calculation of benefits

The new Social Security Law, sisn -1 into effect by President Carter on December 20, 1977, represents atic departure from the course followed by the Social Security prof. ior to that time. The new law was passed in the wake of numerous st:. . which showed that the financing of the Social Security system was in ased of overhaul.

The formula is now based on Social Security earnings which have been indexed to average wages as of the year of a person's 60 th birthday. This "indexing" of wages gives more of a "final" average effect to the benefit calculations as opposed to the purely "career" average approach used in the old formula.

Procedure for calculating Social Security benefit:

1. Determine applicable benefit formula based on the year the worker attains age 62:

- If worker attains age 62 prior to January 1, 1979, calculate Social Security benefit according to the benefit formula in effect prior to the 1977 amendments ("old law").
- If worker attains age 62 after January 1, 1984, calculate Social Security benefit according to the indexing method of the 1977 amendments ("new law").
- If worker attains age 62 on or after January 1,1979 and before January 1,1984 , calculate Social Security benefit of the "new law" and a modification of the "old law," and take the greater of the two benefits.

The following steps apply to a "new law" calculation:
2. Determine the Social Security taxable earnings of the worker.
3. Index the earnings:

How to index:

| Actual Earnings |
| :--- |
| for year being |
| indexed |$\quad \mathrm{X} \quad$| Average Annual Wage |
| :--- |
| 2nd year before age 62, |
| disability or death |$=$| Indexed |
| :--- |
| Annual average wage |
| for year being updated |

Example:
Worker age 62 in 1979 earned $\$ 3,000$ in 1956
Average annual wage $1977=\$ 9,779.44$
Average annual wage $1956=\$ 3,532.36$

$$
\$ 3,000 \times \frac{\$ 9,779.44}{\$ 3,532.36}=\$ 8,305.59
$$

Index earnings for each year after 1950 through second year before age 62, disability or death.
4. Determine the computation period "n."

- Same as in the old law calculation
- MR. GERALD G. TOY pointed out that "n" equals year born plus 6, with a maximum of 35 .

5. Calculate AIME (average indexed monthly earnings).

- Add the highest " n " indexed earnings from step (3).
- Divide the sum by $n \times 12$.

6. Apply Benefit Formula to AIME for Primary Insurance Amount.
$90 \%$ of first $\$ 180$ AIME, plus
$32 \%$ of AIME over $\$ 180$ through $\$ 1,085$, plus
$15 \%$ of AIME over $\$ 1,085$

- The Bend Points ( $\$ 180$ and $\$ 1,085$ ) will be adjusted in the future to reflect average wage increases.
- The Percentages will not change.

7. Apply CPI increases.

- The Primary Insurance Amount (PIA) is increased according to the CPI only after the year of eligibility.
example:
If a worker applies for a benefit at age 65, the PIA is increased 3 times, for the CPI increases between the worker's age 62 and age 65.

If a worker applies for a benefit at age 62 the PIA is not increased.

The tables and graphs which follow illustrate differences in Social Security replacement percentages for persons reaching age 65 in 1979 or later years.

The replacement percentages were calculated by dividing initial Social Security benefit amounts by pay in the last year worked. Replacement percentages under the Social Security Act, as in effect before passage of the new law, are plotted with an " $O$," while the percentages replaced under the new formula are plotted using an "N."

The table/graphs were calculated under three different "scenarios," each one defined by its Salary Scale, Wage Base Index and Consumer Price Index assumption.

The first two scenarios are assumptions taken from the 1977 Report of the Board of Trustees of Social Security Trust funds. The assumptions of the third scenario are taken from an actuarial study, Long-Range Cost Estimates for OASDI System, 1978 (Department of HEW).

Scenario I
Annual Percentage Increase
Wages CPI

| 1977 | 8.4 | 6.0 | 8.4 | 6.0 |  |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| 1978 | 8.2 | 5.3 | 8.1 | 5.4 | 7.24 | 6.12 |
| 1979 | 7.9 | 4.6 | 7.8 | 5.3 | 8.18 | 6.80 |
| $1980$ | 6.6 | 4.1 | 7.1 | 4.7 | 7.40 | 7.10 |
| ' |  |  |  |  |  |  |
| $1984$ | 5.25 | 3.0 | 5.75 | 4.0 | 6.99 | 5.45 |
| , |  |  |  |  |  |  |
| $1990$ | 5.25 | 3.0 | 5.75 | 4.0 | 6.48 | 5.0 |
| ' |  |  |  |  |  |  |
| 2000 | 5.25 | 3.0 | 5.75 | 4.0 | 6.25 | 5.0 |

It is interesting to note that the widest divergence between old and new benefit levels occurs within the lower paid groups. This is largely attributable to two factors. One of these is that the entire income of persons in this group would be included in the "Average Monthly Wage" figure under the old formula; the other is that indexing for inflation in the benefit formula and the actual impact of inflation on such wages causes the benefit percentage, even on the first few hundred dollars of Average Monthly Wages, to increase geometrically, pushing it closer and closer to $100 \%$.


COMPARISON DF OLD aND NEW SOCIAL SECURITY EENEFITS AT AGE GS
CURRENT EARNINGS $=5000.00$

| REPLACEMENT |  |  |  |  | Year age 65 IS ATTAINED |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |
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| RATIO |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |
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| 80-- 000 |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |
| 78-- ---78 |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |
| 70--- 0 |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |
| 74--- 0 - ---74 |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |
| 72-- 0 - ---72 |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |
| 70-- 0 - $0-70$ |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |
| 68--- 0 O ---68 |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |
| 66--- 000 --60 |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |
| 64-- 0 O 0 - 0 --64 |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |
| 62--- 0 O 0 0 ---62 |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |
| 60---0 ---60 |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |
| 58--- ---58 |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |
| 56-- N ---50 |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |
| 54-- $N \mathrm{~N} N$ iv is ---54 |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |
| 52-- N N NNNN N N ---52 |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |
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| 46--- $\quad--40^{\circ}$ |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |
| $44-$ - - ---44 |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |
| $42-$ - ---42 |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |
| 40-- ---40 |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |
| 38--9 ---38 |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |
| 36--- ---36 |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |
| $34-$-- --34 |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |
| 32-- ---32 |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |
| 30--- ---30 |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |
| 28-- ---28 |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |
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| 24--- ---24 |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |
| 22--- ---22 |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |
| 20-- ---20 |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |
| $18-$ - |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |
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| CURRENT AGE <br> O 15 REPLACEMENT RATID FOR OLD LAW ASSUMPTIONS: 1) SALARY SCALE-7.OZ <br> N IS REPLACEMENT RATID FOR NEW LAW —————— 21 WAGE BASE INCREASE-SEN2 <br> $\because$ APPEARS WHEN THE TヵO ARE EQUAL <br> 3) CPI INCREASE-SEN2 |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |
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comparison of olo ano new social securtty benefits at age 65
CURRENT EARNINGS $=7500.00$

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REPLACEMENT YEAR AGE GS IS ATTAINED
RATIO
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    9}0
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80---
3
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64-- 000
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56-… 0000
54-0 00
$\begin{array}{ll}52-\cdots & -\cdots \\ 50-52\end{array}$
50---0
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44--- $\quad$ NNNNNNNNN
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40--
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$22-\cdots-1---2$
$18-\infty$
$16-\cdots$
12--
12-0-
8--
6--
$4-\cdots-$
$2-\infty$


CURRENT AGE
$\begin{array}{llllll}O \\ \text { IS REPLACEMENT RATIO FOR OLD LAW ASSUMPTIOMS: } & 11 \\ \text { N IS REPLACEMENT RATID FOR NEW LAW ARY SCALE-7. 5\% } \\ \text { \# APPEARS WHEN THE TWQ ARE EOUAL } & 21 & \text { WAGE BASE INCREASE-SEN3 }\end{array}$

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COMPARISON OF OLD AND NE'N SOCIAL SECURITY BENEFITS AT AGE G5
    CURRENT EARNINGS = 25000.00
```



current age


Stability of Replacement Ratios under the Social Security law prior to the 1977 amendments:

The benefit formula of the old law was in the following form:

```
k
k}2%\mathrm{ of next $w2
k
    I
    '
kn% of the remaining average monthly wage
```

The replacement ratios under the old law would remain stable only under one set of circumstances. The ratio of the replacement ratio to $k_{n}$ would have to equal a set function of the wage base and CPI increase.

MR. JAMES $P$. WALSH has submitted the following demonstration that the replacement ratios under the old law remain stabie when

$\frac{\text { year }}{x}$ assume $A M W=w_{1}+w_{2}+w_{3}$
Formula: $k_{1}$ of first $\$ W_{1}$
$k_{2}$ of next $\$ W_{2}$
$\mathrm{k}_{3}$ of next $\mathrm{SW}_{3}$
then PIA $=k_{1} w_{1}+k_{2} w_{2}+k_{3} w_{3}$
and replacement ratio $=\frac{k_{1} w_{1}+k_{2} w_{2}+k_{3} w_{3}}{w_{1}+w_{2}+w_{3}}$
$x+1$ assume that the wage base increases at a rate of $r$
and CPI increases at a rate of $s$
then the new formula is $(1+s) k_{1}$ of $\$_{w} 1$
$(1+s) k_{2}$ of ${ } \mathrm{S}_{2}$
$(1+s) k_{3}$ of $\$_{w_{3}}$
$k_{3}$ of $r\left(w_{1}+w_{2}+w_{3}\right)$

$$
\begin{aligned}
& \quad \text { AMW }=(1+r)\left(w_{1}+w_{2}+w_{3}\right) \\
& \text { PIA }=(1+s)\left(k_{1} w_{1}+k_{2} w_{2}+k_{3} w_{3}\right)+k_{3} r\left(w_{1}+w_{2}+w_{3}\right) \\
& \text { and replacement ratio }=\frac{(1+s)\left(k_{1} w_{1}+k_{2} w_{2}+k_{3} w_{3}\right)+k_{3} r\left(w_{1}+w_{2}+w_{3}\right)}{(1+r)\left(w_{1}+w_{2}+w_{3}\right)}
\end{aligned}
$$

and if the two replacement ratios are equal
$\frac{k_{1} w_{1}+k_{2} w_{2}+k_{3} w_{3}}{w_{1}+w_{2}+w_{3}}=\frac{(1+s)\left(k_{1} w_{1}+k_{2} w_{2}+k_{3} w_{3}\right)+k_{3} r\left(w_{1}+w_{2}+w_{3}\right)}{(1+r)\left(w_{1}+w_{2}+w_{3}\right)}$
which implies: $\left(\frac{k_{1} w_{1}+k_{2} w_{2}+k_{3} w_{3}}{w_{1}+w_{2}+w_{3}}\right) \frac{1}{k_{3}}=\frac{r}{r-s}$
$\left(\frac{\text { replacement ratio for year }}{k_{3}}\right)=\frac{r}{r-s}$

