

A Life Contingency Approach for Physical Assets: Create Volatility to Create Value

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Abstract

A firm will replace a physical asset at the end of its useful life. This fact demonstrates that there is a notion of mortality implicit in the way an enterprise manages its physical assets. We propose a theory that there is also an efficient time, which is random and observable, to replace a physical asset. Separate economic and financial models converge on agreement that: 1) there is only one instant in time an asset must be replaced in order to minimize the present value cost impact to the enterprise, 2) this efficient instant is observable and a function of both the enterprise's cost of capital and readily obtainable current calendar year information, and 3) the time to this efficient instant is random and may be infinite. Through a policy of coordinating the timing of replacements with these efficient, observable instants, lost efficiencies are recovered. Such a policy necessarily creates volatile, fortuitous, future cash flows, which are dealt with through capital adequacy or risk transfer, rather than deferral or other forms of scheduling for convenience. The efficiency gains and accompanying value creation may be material if the enterprise's assets are mostly physical.

The potential role of the extended service contract to implement such a policy and to transfer the resulting uncertain cash flows between entities is discussed. A broad comparison to prior art capital expenditure planning methods is made. Possible tax consequences due to the interaction between efficiency and fortuity are discussed. A policy event-based loss estimation method using expert input and simulation is presented for forecasting these long duration expenditures and calculating actuarially sound service fees for the aforementioned extended service contracts.

"In this world nothing can be said to be certain, except death and taxes."

– Benjamin Franklin to Jean-Baptiste Leroy
in a letter dated Nov. 13, 1789

1 Introduction

This paper predicts the existence of potentially substantial economic inefficiencies borne by enterprises that are not detectable through examination of data created by currently configured accounting systems. Its conclusions are predicated on assumptions about the nature of a function called $M(t)$, which defines the size and timing of cash flows unique to individual physical assets. Certain gross characteristics of $M(t)$ will be described and are simply assumed for the purpose of building a theoretical argument that could form the basis for an enterprise policy to manage physical assets.

The physical assets referred to in this paper are fixed assets that are not expended during operations and are used to produce revenues. They do not include cash or inventories, which might sometimes be included under a broader definition. They comprise the plant, property and equipment line items on the balance sheet. These assets are sometimes collectively referred to as plant. Many physical assets will eventually be replaced with like or similar assets that perform the same mission within the plant. The process of replacing physical assets when they have reached the end of their useful lives is often referred to as renewal.

The value of physical assets in the economy is vast. Of particular interest in this paper is capital equipment. According to the U.S. Census Bureau's "2010 Capital Spending Report," \$809.9 billion of capital equipment was purchased in the United States in 2008 alone. Much of it will be replaced in the future. Subsequent years will probably show increasing levels of investment in capital equipment.

For some enterprises, physical asset expenditures, including not only repairs and replacements, but also other operating costs, are significant when compared to their earnings. Efficiency gains in these expenditures may have a material impact on their market valuations. Oil and gas companies, electrical power producers, public utilities, transportation authorities and manufacturers are all sectors that rely heavily on physical assets and may benefit from a management approach realistically addressing their mortality.

Matziorinis and Rowley (1993) describe the magnitude of physical asset expenditures and some of the shortcomings in the way they are accounted for on a macroeconomic level. They focus on repair and replacement expenditures and express the opinion that these do not receive much attention in the theory and econometrics of investment, despite their importance. They also describe the effect of the level of aggregation of physical assets in the accounting of such expenditures as a reason they cannot be consistently measured. For example, is an airplane a single physical asset, or is it composed of the airframe, engines and interior fittings as separate assets?

Work has been done attempting to explain the economic reasons for replacement investment. Eisner (1972), Feldstein and Foot (1971), Feldstein (1974) and Foot (1970) have studied statistical correlations in empirical data classified into different candidate determinant variables including a firm's liquidity, cost of capital, level of sales, level of expansion investment, level of capacity utilization, business expectations, rate of change in capital goods prices, the average age of capital goods, tax factors and technology change. Interesting correlations among these variables were discovered by these authors and subsequent works

that cite them have used their findings to address the accuracy of macroeconomic measures, such as gross fixed capital expenditure or gross fixed capital formation. These authors also considered behavioral effects implicit in these explanatory variables, which we intend to filter out by articulating a purely rational enterprise policy for the replacement of physical assets.

2 Economics of Physical Asset Replacement

Regardless of the level of asset aggregation, accountants describe a physical asset as having a useful life. The Financial Accounting Standards Board (FASB) "Statement of Financial Accounting Standards No. 5" states, "The eventual expiration of the utility of an asset is not uncertain." However, what does utility mean in the context of lifespan? If a machine fails due to the failure of a discrete component, it can always be repaired (the component can be replaced) to return it to its useful state. Indeed, any physical asset that is an aggregation of components can be repaired indefinitely to maintain its usefulness. A physical asset that is an aggregation of components never has to reach the end of its useful life. It can be immortal with respect to utility. Nevertheless, we know companies do replace physical assets at all levels of aggregation, and accountants have used the concept of utility to represent this phenomenon. We will focus on an economic, rather than accounting, understanding of why physical assets are eventually replaced.

It is useful to look at the motivations for replacement of physical assets under most types of extended service contracts to gain insight. Such contracts provide for either repair or replacement of an asset, such as capital equipment. If it were less expensive to replace an item of equipment than to repair it, then the party paying for the repair or replacement would naturally prefer to replace it. However, in the case of most capital equipment, replacement is usually not an immediate alternative to an expensive repair. Under an extended service contract for a home, it is easy to purchase a water heater at the hardware store as an immediate alternative to an expensive repair. In contrast, in an industrial setting, it is not so easy, for example, to purchase a locomotive as an immediate alternative to repairing one. The procurement process from requisition to commissioning can last years. Even prior to such a requisition, the decision to replace a major item of capital equipment is the result of a lengthy process, which begins with the gradual (and often delayed) recognition of the economic benefits of replacement and is often deferred due to management incentives and the lack of funds for asset replacements.

Capital equipment seldom generates repair costs from a single failure close to the all-in replacement cost of the equipment. Therefore, the repair versus replacement rationale described at the beginning of the last paragraph may hold for home, vehicle or appliance service contracts, but it has little application with capital equipment.

Repairs are triggered when equipment or components fail. Repairs cannot be deferred, since they are required to restore equipment to functionality, which can be critical from the standpoints of safety, reliability, availability or lost revenues. However, replacement of a physical asset is deferrable, in favor of continued repairs, even though it may not always be economically efficient to do so.

Few actions have as powerful an impact on the operating costs of an individual physical asset as its replacement with a new one. Few actions are as expensive. To understand the reasons for replacement, it is useful to remember that repair costs usually rise as the asset ages. This is the natural consequence of aging machinery components. At some threshold of repair costs, a decision to replace an entire asset may be preferable to one of continuing to pay for rising maintenance costs. We will initially focus only on repair costs, in keeping with our

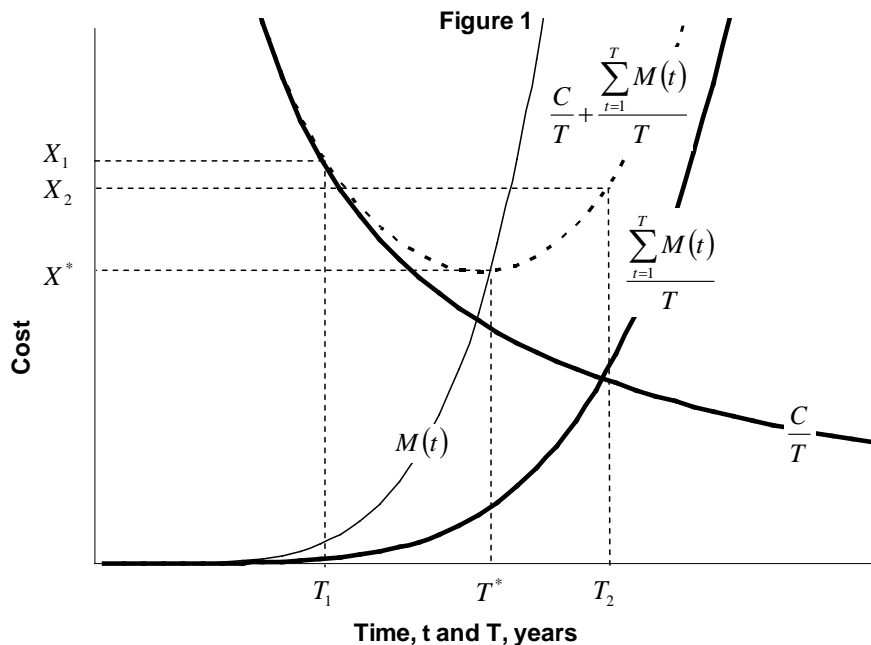
service contract analogy, but will then show that our models encompass any actual expenses and opportunity costs that influence the replacement decision.

2.1 An Economic Model

Let us initially define $M(t)$ only as the variable cost of repair at time t . $M(t)$ is the annual variable repair cost in calendar year t . These variable costs are the additional costs for an enterprise to repair an item of equipment beyond its fixed costs. Variable costs vary with the frequency of equipment failures, but fixed costs do not. An example of a variable cost of repair is the cost of new components and labor to install them and is contingent on the occurrence of an equipment failure. An example of fixed costs is the cost of routine, scheduled, preventive maintenance.¹

An enterprise may also have lower variable costs for a given level of repairs because of its degree of dependence on fixed costs to accomplish the same repairs, for example, the level of on-the-job training given to its maintenance staff, or the investment in permanent tools needed to perform maintenance functions. We loosely define these differences in variable cost to achieve a given level of repair as an organization's marginal cost of repair.

We define C as the all-in loss and expense to replace an item of equipment including the costs of the new equipment and installation, less any salvage recoveries. T is the average inter-replacement time, or average time between replacements, calculated over many replacements occurring over a long period.



1. Although there is a relationship between the level of routine, preventive maintenance and the frequency of equipment failures, this does not change the fact that preventive maintenance can be regarded as a fixed cost. The question of choosing an optimum level of preventive maintenance is separate from the replacement timing question under analysis and is a focus of a field called enterprise asset management (EAM).

Figure 1 is a conceptual model of average costs familiar to economists. The downward sloping dark curve is the average cost of replacement, which decreases with T . The upward sloping dark curve is the average cost of repairs, which increases with T . The dotted curve is the total average cost of repair and replacement, which is the sum of the two dark curves. Unlike $M(t)$, these curves represent averages over a long period of time and over a large number of replacements. The formulas shown on the graph show the algebraic relationships of these curves to $M(t)$, C and T . We use summations rather than integrals because $M(t)$ would probably be measured in discrete annual amounts.

The most important feature of this graph is that for increasing $M(t)$, the total average cost of repair and replacement (the dotted curve) is minimum at T^* , which corresponds to a total average cost of repair and replacement of X^* . It also illustrates that if times other than T^* are chosen for replacement, total average costs will be higher. The efficient time for replacement is at T^* . Any other replacement time is not efficient.

This figure illustrates the effects of a repair versus replacement policy. If replacements occur before T^* , at T_1 , then the total average repair and replacement cost will be higher than X^* , at X_1 . This results from a surplus of $M(t)$ under $M(T^*)$. If replacements occur after T^* , at T_2 , then the total average repair and replacement cost will also be higher than X^* , at X_2 . This results from a deficit of $M(t)$ over $M(T^*)$.

An efficient repair versus replacement policy may have a material impact on the earnings of enterprises that rely heavily on physical equipment to generate revenues. For example, a power utility with \$20 billion in machinery and equipment with an optimal lifespan of 20 years would pay $1/20^{\text{th}} \times \20 billion each year in replacements and perhaps an additional 15 percent of this amount in repairs, or \$1.15 billion. If an inefficient repair versus replacement policy resulted in an additional 10 percent in excess of X^* in total average repair and replacement costs, then this would add \$115 million to the organization's annual operating costs. If earnings were on the order of \$1 billion, then this inefficiency could be material to such an enterprise's market valuation. This is a hypothetical example, and we do not have documented accounting evidence of the inefficiencies predicted by Figure 1. However, the dollar values and the potential loss of efficiency (see Section 5.1) described in the above example are realistic.

Figure 1 has two important implications. First, it illustrates the existence of an optimal inter-replacement time. The second implication is the causal relationship between repairs and optimal replacement timing, since the evolution of $M(t)$ determines T^* .

This conceptual model is useful to illustrate these two implications, but it does not take into account time value of money when calculating averages of repair and replacement costs, which are really perpetuities, spread over time. Therefore, we cannot use the principle in Figure 1 to precisely calculate values such as X^* , or $M(t)$ evaluated at T^* .

3 A Financial Model

A second conceptual approach is to think of replacement as an option that should be exercised at the optimal time, T^* . In this model, we compare the present value of $M(t)$ evaluated at T^* in perpetuity, to the present value of all future repair and replacement costs, resulting from a replacement at T^* , in perpetuity. Repair and replacement are mutually exclusive and complementary options. By deciding to not replace a physical asset today, one is deciding to continue to repair it. By deciding to not continue repairs, one is deciding to replace the asset. For a going concern, there is no third exclusive option. There is also no “do nothing” option with respect to these two alternatives. Therefore, the decision must be exercised relative to each physical asset, individually.

If the variable cost of repairs is increasing, it will cross a certain threshold at time T^* at which the present value of continued repairs at that threshold will exceed the present value of an immediate replacement with all its attendant future repairs and replacements. Optimal replacement occurs at this threshold value of $M(t)$.

The two first terms on the right side of equation 3.1 represent the present value at replacement time of a perpetuity (due) of replacements costing C occurring every T^* years. The third term on the right of equation 3.1 represents the present value at replacement time of a perpetuity of all repair costs repeating every T^* years. The time value of money is represented by a discount rate, i .

$$3.1 \quad \frac{M(T^*)}{i} = C + \frac{C}{is_{T^*|}} + \frac{(1+i)^{T^*} \sum_{t=1}^{T^*} M(t)v^t}{is_{T^*|}}$$

Multiplying both sides of equation 3.1 by i gives

$$3.2 \quad M(T^*) = iC + \frac{C}{s_{T^*|}} + \frac{(1+i)^{T^*} \sum_{t=1}^{T^*} M(t)v^t}{s_{T^*|}}$$

The continued derivation beyond equation 3.2 is provided in the appendix, but for $M(t)$ exhibiting the kind of convexity shown in Figure 1, most values of T^* typical of capital equipment (i.e., $T^* > 10$ years), and for typical values of i , the right term of equation 3.2 becomes very small, and equation 3.2 can be approximated by:²

2. The statements about the approximate nature of these relationships can be verified by inserting typical values of asset lifespans and discount rates and fitting polynomials of different convexities representative of $M(t)$ into equation 3.2 to demonstrate the vanishing terms in these approximations.

$$3.3 \quad M(T^*) \cong iC + \frac{C}{s_{T^*}}$$

As T^* becomes very large (i.e., $T^* > 75$ years), equation 3.3 can be further reduced and approximated by equation 3.4.

$$3.4 \quad M(T^*) \cong iC$$

Equation 3.4 is simply the discount rate multiplied by the all-in cost of replacement and represents an observable threshold of increasing $M(t)$ at which the replacement decision is optimal. The equation becomes an equality as T^* or i , or both, become large. Equations 3.3 and 3.4 are very handy rules of thumb and are reasonably accurate for replacement decisions for most types of physical assets with lifespans longer than 10 years. In equation 3.3, T^* is an a priori estimate of the expected useful life of the physical asset. Obtaining such an estimate is the focus of Section 7.6 of this paper. Equation 3.4 requires no such estimate of the expected lifespan of the physical asset but would not be appropriate for short-lived assets, such as information technology or vehicles.

This conceptual model has its own interesting implication. If $M(t)$ never exceeds this threshold, then replacement will never occur. In such a situation, there will never be a rational time in which the enterprise should replace the physical asset. This may be the case for an enterprise with a very low marginal cost of repair. It is also the case for many types of assets with low repair costs (relative to replacement), such as buildings or concrete structures, which explains why most of our discussion on replacement of physical assets focuses on capital equipment.

Since we know little about the function $M(t)$, apart from some gross characteristics discussed below, it is a boon to our analysis that it can be dropped from our determination of the appropriate asset replacement time. Decisions for the efficient replacement of physical assets can be based on a simple trigger that is easily articulated in policy, or as a contractual performance obligation.

If $i = 0$, then equation 3.2 reduces to equation 3.5:

$$3.5. \quad M(T^*) = \frac{C}{T^*} + \frac{\sum_{t=1}^{T^*} M(t)}{T^*}$$

The first term on the right side of equation 3.4 equals the average cost of replacement in Figure 1, and the second term on the right side of this equation equals the average cost of repairs in Figure 1, both evaluated at the optimal replacement time, T^* . Therefore, the financial model described in equations 3.1 through 3.4 converges with the economic model described in Figure 1, if we ignore the time value of money in both models.

The curves in Figure 1 can be adjusted for the time value of money to obtain the same result as in equations 3.1 to 3.4, but then Figure 1 would lose its simplicity and illustrative

power as an economist's tool for understanding the minimization of average costs. This adjustment would also not affect the two important implications of Figure 1 discussed in Section 2.1. If this adjustment were graphed, we would notice that $M(t)$ still intersects the minimum point of the adjusted average cost of repair and replacement (the dotted curve), just as it does in Figure 1. All curves of Figure 1, except for $M(t)$, would move upward and to the right with an increasing (nonzero) discount rate. We will not create such graphs here but simply note that equations 3.1 to 3.4 provide the correct threshold values of $M(T^*)$ because of their inclusion of the time value of money.

Another way to approach this problem derives from personal experience. A few years ago, I replaced an old car. It had been in the shop several times that year for unrelated repairs and seemed to continue a trend of increasing costs that had begun a few years earlier. The maintenance costs, I reasoned, were becoming a significant fraction of what I would pay annually for a loan on a new car and without all the hassle. Of course, the annual amount of such an imaginary loan would depend on its term, but the number I had in mind for comparison was for the longest possible loan, perhaps approaching the amount of time I might own the next car. My annual maintenance costs were becoming an ever-increasing proportion of the annual amount that would be paid for this loan (equation 3.6 below).

$$3.6 \quad Amount = \frac{C}{a_{\overline{T^*}|}}$$

Then, with some algebra:

$$3.7 \quad = \frac{C}{v^{T^*} s_{\overline{T^*}|}}$$

$$3.8 \quad = \frac{C(1+i)^{T^*}}{s_{\overline{T^*}|}}$$

$$3.9 \quad = C \left(\frac{i \left[\frac{(1+i)^{T^*} - 1}{i} \right]}{s_{\overline{T^*}|}} + \frac{1}{s_{\overline{T^*}|}} \right)$$

$$3.10 \quad = C \left(i + \frac{1}{s_{\overline{T^*}|}} \right) = iC + \frac{C}{s_{\overline{T^*}|}}$$

Equation 3.10 is the same result as in equation 3.3. The personal experience described above is a third, separate philosophical approach to the problem of asset replacement, but it is mathematically equivalent to the first two. It also shows that the horizon of the decision does not have to be infinite. In other words, the cash flows under consideration only have to be as

long as the expected lifespan of the replacement asset, not in perpetuity, in order for the trigger expression in equation 3.10 to be true.

For typical asset lifespans, the threshold value of $M(t)$ is most sensitive to estimates of the discount rate and the all-in replacement cost (which are easily estimable), less sensitive to errors in the a priori estimate of lifespan and virtually insensitive to the (unknown) form of the function $M(t)$.

3.1 A Broader Interpretation of $M(t)$

In the above conceptual models, $M(t)$ was defined as the calendar year variable cost of repairs for a physical asset at time t . This interpretation is usually consistent with the scope of responsibility in an extended service contract. The service provider for such a contract is usually not obliged to replace an item of capital equipment simply because a newer, more efficient version of the same capital equipment emerges in the market. However, the owner of the asset internalizes all economic costs associated with it and may wish to expand the definition of $M(t)$.

A more general interpretation of $M(t)$ would be that it represents the calendar year cost of holding an old physical asset. By holding an old physical asset (instead of replacing it) the enterprise may pay not only for increasing repairs, but expected revenue losses due to increased frequency of downtime of aging equipment, or for the opportunity cost of lower operating expenses associated with new, more technologically advanced replacement equipment. Such opportunity costs can be objectively quantified as savings in operating and routine maintenance costs. Since technology generally improves, these opportunity costs increase, which is consistent with our assumption of increasing $M(t)$ in our model.

For those replacement assets that are capitalized, even the opportunity cost of not realizing the tax shelter from depreciation of a new asset can be considered a constituent of $M(t)$. However, depreciation is more complicated in our theory, since, although this opportunity cost appears toward the end of the existing asset's life, it is not ever increasing. Nevertheless, this can be dealt with by finding an equivalent estimated level perpetuity amount to serve as a proxy constituent of $M(t)$ and which reflects the impact of the unrealized tax shelter of a newly capitalized replacement asset.

There are probably potential constituents of $M(t)$ that are impossible to measure objectively. For example, how does one put a value on "new car smell" when making a decision to buy a new car? In an industrial setting, these constituents are, or at least should be, selected on a more rational basis. Having the flexibility to explicitly define the constituents of $M(t)$ actually allows elimination of subjective, even behavioral, constituents that have the potential to contribute to decisions that are irrational with respect to the goal of maximizing enterprise value. An example of this would be deferral of replacements for the sake of short-term profitability or an individual's bonus.

There are probably also constituents of $M(t)$ that are difficult to quantify, such as the expected revenue lost due to increasing downtime of an aging physical asset. These costs, although difficult to measure, still exist. Such obstacles are also present in traditional capital expenditure planning methods often used in an asset replacement decision.

In theory, any calendar year cost of not replacing old equipment that would be considered under a traditional capital budgeting method could be monitored as a constituent of $M(t)$. Because of the increasing prevalence of individual physical asset accounting systems, repair costs of individual assets are now being regularly tracked and updated. Such information systems can easily be adapted to include current opportunity costs and any other objectively measurable economic constituents of $M(t)$. Such costs can be monitored by engineers, and the accuracy and documentation of that information could become an increased focus of their expertise.

3.2 The Random Nature of $M(t)$

In reality, $M(t)$ does not increase smoothly over time as depicted in Figure 1 but sporadically as it approaches the threshold cost from beneath it. For example, variable repair costs, although increasing in t , are random. Repair costs are fortuitous by virtue of their causation by random physical factors, such as breaking, snapping, short-circuiting, wearing, rupture or fouling. The very propensity of a physical asset to require repairs (a measure of its quality) is a function of factors beyond the enterprise's control. For example, was the physical asset produced during a labor strike at the factory? Technology change, reflected as opportunity cost in $M(t)$, is an uncontrolled external factor, which can also trigger the replacement decision. The opportunity cost created by unforeseen technology advances is fortuitous and beyond the control of the enterprise pursuing a policy of efficiency.

Since replacement times are determined by a random $M(t)$ and the optimal replacement time depends on a threshold of $M(t)$, then the time until that threshold is crossed is also random. Because the constituent costs of $M(t)$ are fortuitous, efficient replacement costs are also fortuitous in a sense similar to the fortuity of death benefits. Repairs and replacements, if executed efficiently, are both examples of unscheduled maintenance. Any attempt to schedule or plan replacements will generally not be efficient.

$M(t)$ increases and approaches a threshold from underneath much in the same way that an aggregate excess of loss treaty attachment point might be approached over time. Measuring $M(t)$ and knowing when it crosses the threshold value can be difficult, particularly if we wish to use equation 3.3 as a contractual trigger for replacement. The use of moving averages of $M(t)$, in order to dampen observed fluctuations and avoid making premature replacement decisions, can solve this problem.

The perpetuity equations above assumed that replacements are evenly spaced apart in time, but the random nature of $M(t)$ invalidates this assumption. Since inter-replacement time is a random variable, replacements are a stochastic stream of events. The present value of a stochastic stream of cash flows is not equal to the present value of a regularly spaced (scheduled) stream of cash flows, as was assumed in our financial model. However, the impact of this idealization on the accuracy and implications of the equations above is minimal and merely represents a further refinement of our analysis, which will not be analyzed in this paper.

3.3 Ever Increasing $M(t)$

Figure 1 shows that $M(t)$ increases and is assumed to never return to a level below $M(T^*)$. This assumption simplifies the financial model described in Section 3 and is based on historical experience that all of the so-far mentioned constituents of $M(t)$ generally increase over time. There may be exceptions to this. Repair costs, for example, can decrease after a period of high frequency of repairs. This is especially true for arrays of identical components that comprise a single physical asset, which can create periodic concentrations of repair costs over time. Figure 6 of Section 7.2 illustrates such a situation. The repair costs may increase initially before decreasing again to a steady state level. If the threshold $M(T^*)$ is higher than this steady state level, then an incorrect replacement decision may be made.

3.4 The Convexity of $M(t)$

In Figure 1, $M(t)$ is shown to have convexity. That is, costs seem to increase at an increasing rate over time. This is largely anecdotal, but there is a theoretical basis for this. Since most equipment components follow time to failure distributions that have an increasing force of mortality over time (i.e., the Weibull distribution), one would expect an aggregation of such components to exhibit the same progression of repair frequency, thus convexity, as that seen at the lower percentiles of such a distribution. Equipment that requires repairs at an evenly increasing rate over time would be considered to be of very poor quality.

Unforeseen advances in technology will result in step increases of the opportunity costs of holding old physical assets, which can occur at any time. Such changes invalidate the assumption of convex $M(t)$ because they can occur with equal probability at any point in the asset's life. However, advances in technology that create such opportunity costs are exceptional events and not regular phenomena that occur over the lifespans of each replacement.

The assumption of convexity in $M(t)$, as depicted in Figure 1, is important, since it means that most of the $M(t)$ costs occur late in the life of a physical asset and therefore are heavily discounted in equation 3.2. Convexity in $M(t)$ is what helps us to drop it from the determination of the approximate replacement threshold value of $M(t)$ in equation 3.3.

3.5 The Nature of i

By broadening the definition of $M(t)$ in Section 3.1, the trigger for economically optimal replacement of a physical asset given by equation 3.3 now resembles the usual process of capital expenditure planning in which the net present value of all future costs operating old physical assets are compared to that of new ones.

Since we now understand the above equations to be an expression of the traditional capital budgeting process in the context of renewal and we are considering alternative uses of a firm's free cash flow, we can conclude that the discount factor used in the above perpetuities is the (real) cost of capital of the entity making the replacement decision.

3.6 Summary of Assumptions Concerning $M(t)$

The above assumptions concerning $M(t)$ were made to create an argument from which to draw useful conclusions. The assumptions are summarized as follows:

- $M(t)$ is comprised of variable repair costs but can also include opportunity costs, expected loss costs and any other cost that would normally be considered under a traditional capital budgeting method when making a replacement decision.
- $M(t)$ increases and does not return to a value below the threshold value at which replacement is required, once this threshold is crossed.
- $M(t)$, although increasing, is random and approaches the threshold value requiring replacement, much the same way in which the attachment point of an aggregate excess of loss treaty is approached.
- $M(t)$ has convexity, as depicted in Figure 1.

These idealizations broadly describe the time dependent nature of factors usually considered in a replacement capital budgeting exercise. They are not always true, but experience has shown they are usually the rule rather than the exception. These assumptions are probably always true for a large subset of physical assets, such as capital equipment.

3.7 Principles of Physical Asset Replacement

The conclusions from the application of simple financial mathematics to the above assumptions about the nature of $M(t)$ can be summarized by the following three principles:

1. There is only one instant in time that an asset must be replaced in order to minimize the present value cost impact to the enterprise.
2. This efficient instant is observable and a function of both the enterprise's cost of capital and readily obtainable current calendar year information.
3. The time to this efficient instant is random. It may be infinite.

The above principles imply that efficient physical asset replacement is a life contingency problem. The advantage of having an easily calculable and objective trigger for economically optimal replacement is manifested by the ability to make prompt decisions that are ruthless with respect to the goal of minimizing the overall net present value cost impact to the enterprise. A threshold value, based on readily observable calendar year information, makes it possible to base contractual replacement obligations on events that cannot be manipulated by either party to such a contract. The advent of individual physical asset accounting systems makes it easy to track all types of costs associated with individual physical assets and makes enforcement of such a policy or service contract feasible.

4 Comparison With Other Capital Budgeting Methods

The trigger expressions in equations 3.3 and 3.4 suggest a new way of renewal capital budgeting at the operating level that can be implemented through an enterprisewide policy or contractually. Other capital expenditure decision-making tools, such as payback period, internal rate of return (IRR) and net present value (NPV), are described in introductory finance texts. Often, the authors of those texts express a preference for the NPV method. The equivalent annual cost (EAC) method also incorporates the time value of money and is used as a means of comparing investments with different time horizons, such as asset lifespans.

These are all excellent tools for evaluating new capital investments or projects. They are flexible and can be used to simultaneously evaluate multiple capital investments, particularly those with a finite horizon. However, in our situation, the initial capital investment is a sunk cost, and the asset is already on the balance sheet generating revenue. Physical asset renewal is distinct from initial capital investment in that there are always the same two mutually exclusive options (see beginning of Section 3) under consideration, and timeliness of the decision between these two options is important.

An enterprisewide policy based on the triggers described by equations 3.3 and 3.4 recognizes the importance of timeliness in the asset replacement decision. However, other capital budgeting methods are used in a manner consistent with planning for new capital investment. These traditional methods are purely prospective in that they only recognize the time to replace an asset has arrived but fail to account for the fact that the best time to replace the asset may have long passed.

Traditional capital budgeting tools are also relatively cumbersome and haphazard tools. They depend on the initiative of line managers, must be created for each project and are subject to review, second-guessing and deferral. In the situation of long-lived assets for a going concern, equations 3.3 and 3.4 reduce the capital budgeting process to monitoring a predetermined set of current calendar year $M(t)$ constituents and regular comparison to threshold values. Decisions are made by policy. The only input needed in such a system is the continual data entry of calendar year $M(t)$ information, with the decision itself being automated. The increased usage of individual physical asset accounting systems make this a practicable reality today.

5 Value Impact to an Enterprise

5.1 Measurability

Asset renewal is generally the result of a traditional capital budgeting process, and, as we have already noted, planned replacement timing generally is not efficient. However, we cannot estimate the magnitude of that inefficiency for any enterprise simply by examining its financial statements, or even from detailed existing accounting data. To the extent that $M(t)$ is not being continuously monitored and managers are not aware of the threshold indicated by equation 3.3, the efficient replacement policy of Figure 1 will generally not be realized.

Although there are now individual physical asset accounting systems that can digitally track all kinds of cost data at the individual asset level, they are not presently being used to record all the constituents of $M(t)$ described in Section 3.1, hence the losses in efficiency predicted by Figure 1 are not being monitored (continuously or otherwise). Once $M(t)$ is defined and continuously monitored, it would be possible to measure existing deficits of $M(t)$ over $M(T^*)$ and any surpluses of $M(t)$ under $M(T^*)$ for assets about to be replaced. This would allow approximation of the present value cost impact of a policy that aims to eliminate such deficits and surpluses.

5.2 Magnitude

Earlier, we used an example of a power utility that might be experiencing 10 percent excess costs associated with machinery and equipment. In that example, we referred only to repair and replacement costs, but we now know that the inefficiency affects any operational costs associated with physical assets. The following analysis provides some basis for that 10 percent assumption.

In equation 3.2, we equated the calendar year value of $M(t)$ with a set of terms at the efficient replacement time T^* :

$$3.2 \quad M(T^*) = iC + \frac{C}{s_{T^*|i}} + \frac{(1+i)^{T^*} \sum_{t=1}^{T^*} M(t)v^t}{s_{T^*|i}}$$

In this section, we introduce another interpretation of the terms on the right side of equation 3.2. The sum of these terms represents an equivalent annual level amount in perpetuity, which is minimized at the efficient time T^* . For other values of T , the equality in equation 3.2 is not true. In other words, this equivalent annual amount, let us call it $A(T)$, is not equal to $M(T)$ for values of T other than T^* . Equation 3.2 is generalized as follows:

$$5.1 \quad A(T) = iC + \frac{C}{s_{\overline{T}|i}} + \frac{(1+i)^T \sum_{t=1}^T M(t)v^t}{s_{\overline{T}|i}}$$

Now we can say that the present value of an efficient enterprise policy based on equation 3.2 is equal to $M(T^*)/i$ and that the present value of an (inefficient) enterprise policy based on equation 5.1 (where T is not T^*) is equal to $A(T)/i$. The present value impact of a transition from an inefficient policy to an efficient policy would be the difference between the present values of these two perpetuities.

We then assume that a firm is using a five-year payback approach to justify the replacement of the physical asset, which corresponds to $M(t)=0.2C$ at replacement time and if we let $i=4.5$ percent, $C=1000$, and describe $M(t)$ using the following polynomial:³

$$5.2 \quad M(t) = at + bt^2 + ct^3 + dt^4 + et^5$$

Where the coefficients equal:

a	0.000000000067
b	0.000000001696
c	0.000000037193
d	0.000000780821
e	0.000016087092

One can plot equations 3.2 and 5.1 to show that $T^*=22$ years, $M(T^*)=83$ and $A(T) =89$ at $T=26$ years where $M(26)=200$. This represents about a 7 percent increase in the present value cost impact due to the inefficient five-year payback replacement policy. Because of the extreme convexity of $M(t)$ in this example, a five-year payback policy that is not prompt, resulting in an additional deferral of only four more years (to $T=30$), would result in $A(T)=104$, which

3. This is the formula that was used for $M(t)$ in Figure 1.

represents about a 25 percent increase in the present value cost impact due to an inefficient replacement policy.

If we replace the polynomial used for $M(t)$ by a straight line (no convexity):

5.3
$$M(t) = 3.882t$$

Performing the same calculations based on equations 3.2 and 5.1, we show that $T^*=23$ years, $M(T^*)=90$ and $A(T)=121$ at $T=51$ years where $M(51)=200$. This represents about a 34 percent increase in the present value cost impact due to an inefficient replacement policy. Because there is no convexity of $M(t)$ in this example, a policy resulting in additional deferral of a few more years would not result in a significant increase in the present value cost impact due to an inefficient replacement policy.

In this example, the functions used to model $M(t)$ in equations 5.2 and 5.3 were selected to create reasonable values of T^* at typical values of i and because they represent extremes of convexity in $M(t)$ with which to bracket a range of potential present value cost impacts. Convexity is the one characteristic of $M(t)$ for which we have the least obtainable information. The value of C is arbitrary. A firm using a five-year payback approach for asset renewal decisions realizes a present value cost impact that is from 7 percent to 34 percent higher than the efficient level. This excess would be only for costs associated with physical assets that are susceptible to replacement, such as capital equipment. Since many of the constituents of $M(t)$ are not being continuously monitored, the five-year payback approach used in this example is not likely to be prompt, even with respect to its own benchmark. The 10 percent inefficiency assumption used in the power utility example is at the lower end of this range and may be generous.

6 Infrastructure Service Contracts (ISCs)

In enterprise risk management, there is a lack of appropriate risk transfer mechanisms for operational risks. In this paper, we are suggesting the deliberate creation of volatile, risky cash flows in order to achieve a higher level of operational efficiency. Fortunately, there already exists an institution for transferring such risks. We have mentioned the potential use of extended service contracts to implement such a physical asset management policy. This section serves as an introduction to such contracts for facilities and infrastructure, and intends to provide some historical background on the environment in which the above theory was conceived.

As there are extended service contracts for homes and vehicles, so there are long duration repair and replacement agreements for whole industrial facilities and public infrastructure. Unlike their home and vehicle counterparts, such extended warranties for facilities and infrastructure do not exist as stand-alone products. Rather, they are underwritten in the limited context of non-insurance entities providing entire railways, water treatment plants, power plants or other large ensembles of physical assets.

Contracts in which single entities provide integrated engineering, procurement, construction, operations, routine maintenance, repair and replacement services to deliver and run new facilities and infrastructure may have first come into existence in the 1980s and possibly much earlier if one includes public-private partnerships for public utility infrastructure that date back to the late 19th century. Companies specializing in one or more of the above services usually must form consortiums to meet the wide scope of responsibilities required under such contracts. Contract terms can be as long as 50 years and entities providing these services assume most of the functional roles of the owner of the facility.

This integrated suite of services, including repair and replacement, is not the usual way to deliver infrastructure. In the United States, it applies to less than 1 percent of new facilities. However, useful principles regarding planning of capital expenditures and methods for projecting losses and expenses associated with repair and replacement obligations have been developed during negotiations among parties seeking to transfer these uncertain cash flows. These principles and methods apply to all physical assets, whether or not covered by such contracts.

We refer to the entities described above as service providers. They have a direct contractual relationship with the facility owner to provide a wide range of services including repair and replacement of capital assets. The facility owner is the contract holder and is usually a utility, municipality or transportation authority. Replacement of physical assets usually refers to the replacement of a whole item of capital equipment or a structure, such as machinery or a building.

Service providers are responsible for complete facility maintenance including routine maintenance, repairs and replacements of physical assets. The agreement to provide repair and replacement services is a part of a larger offering of services and is now often set forth in distinct articles within such contracts. In the past, these obligations were informally agreed to and not meticulously documented. Recently, as this infrastructure delivery method has gained

traction in the United States, attorneys have attempted to formalize repair and replacement obligations. Spelling out these obligations has forced negotiating parties to explicitly consider the economic aspects that the contract must capture for an equitable transfer of risk and fair pricing.

In this paper, only the long duration repair and replacement obligations under such contracts are referred to as infrastructure service contracts (ISCs). This definition, unique to this paper, allows us to separate and focus only on the services that are a very near counterpart to home and vehicle extended service contracts with which they share many similarities.

Manufacturers of capital equipment have also provided extended service contracts covering repairs and replacements associated with their products. This is partly in response to the needs of service providers who wish to transfer these risks and manufacturers' willingness to assume such risks in order to sell capital equipment. A manufacturer will often provide an extended service contract, which matches the duration and requirements of the service provider's contract with facility owners.

As with their home and vehicle counterparts, the exposure to risk in ISCs varies significantly during the contract period, and pro rata earning of service fees does not provide a match between income and liabilities. In addition, service fees are usually not received in proportion to the level of exposure to risk. Unlike their home and vehicle counterparts, earning patterns are not easily predicted by traditional property and casualty methods using data triangles. There is little historical loss data, and the tails for such coverage can be far longer than these contracts have been in existence.

The entities that underwrite ISCs are not insurance companies. To our knowledge, insurers are not involved in underwriting long duration repair and replacement risks associated with industrial and public infrastructure. There are several reasons for this, which will be discussed later. Facility owners transfer these risks to service providers. Then service providers transfer some of these risks to manufacturers. In both of these transactions, the underwriting of repair and replacement losses is always only a portion of the total services rendered. Beyond the service provider and manufacturer, there is no further place to transfer this risk.

6.1 Typical Features of the ISC

In an ISC, the service provider agrees to repair or replace physical assets during the term of the contract. Because of the long term of these contracts, a large proportion of the covered capital equipment in a facility may be replaced, perhaps multiple times. Repairs are an important part of the scope of an ISC, but the majority of losses and expenses arise from the contract's replacement obligations.

The timing of replacement decisions is critical to projecting loss costs for this coverage. In some ISCs, the language controlling timing of equipment replacement is very prescriptive. In others, the service provider is essentially a concessionaire (owner) of the facility during the term of the contract, and since maintenance costs are fully internalized by the service provider, the decision of when to replace an item of capital equipment is left to the service provider's discretion.

Some contracts stipulate a required physical condition of the facility at the end of the contract term. This can be specified as a threshold minimum weighted average useful life of covered facility capital equipment at the end of the contract term, in which estimated equipment replacement costs weight estimates of remaining useful equipment life, as determined by a facility condition assessment.

Some contracts use verbal thresholds to describe the minimum required physical condition of equipment and structures at the end of the term. If the facility does not meet these qualitative descriptions, then the service provider must make all repairs, replacements or cash payments necessary to remedy the deficiencies.

The service provider usually cannot terminate the contract for convenience, nor modify the service fee during the term of the contract. The service fee can be automatically indexed for inflation. An indexing formula is usually a pre-negotiated part of the contract, not subject to modification after the contract is executed. Common indexes used are a weighted combination of Consumer Price Index (CPI), Employment Cost Index (ECI) and other indexes published by the Bureau of Labor Statistics (BLS).

As with their automobile and home counterparts, ISCs are secondary to short-term warranties against defects in workmanship provided by the equipment manufacturer (original equipment manufacturer or OEM) or equipment seller. However, this is small comfort to the service provider who essentially provides a warranty many times longer than the OEM warranty. OEM warranties for capital equipment can typically last 18 months from delivery or 12 months from time of use, whichever comes first. This period is small compared to the 10- to 50-year terms of ISCs.

Some contracts also include a negotiated list of major equipment subject to replacement obligations. Each item of equipment may have a cap for replacement cost reimbursement to the service provider, but replacement obligations are limited to those items on the list.

Another possible contractual arrangement is to leave the level of aggregation of the physical asset to the sole discretion of the contract holder for purposes of triggering the contract's replacement obligations. For example, a contract holder could decide to define the engine of the aircraft mentioned in Section 1 as a single asset at the time of determination that the $M(t)$ costs associated only with that asset have exceeded the threshold value of equation 3.3. The ability to do this depends on the level of detail with which $M(t)$ is recorded in the enterprise's accounting system.

ISCs usually do not have explicit service fees. Coverage is often bundled as a part of a larger service fee for ongoing operations and maintenance services. Fees can be paid as a level monthly amount (subject only to indexing as described above) over the contract term. Alternatively, some fee payment structures separate the ISC (repair and replacement) component from the total service fee and try to match fee payment with the expected emergence of losses. The latter payment method implicitly recognizes that new infrastructure will probably not incur significant repair and replacement losses until decades after the beginning of the contract. The contract holder usually requests this, since ISCs normally do not have provisions for the refund of unearned services fees should the owner decide to cancel the contract prematurely.

ISCs also exist for older facilities. These contracts are riskier for service providers, since the condition of the facility is difficult to assess without a costly inspection that must be conducted prior to bidding on such services. Unlike service contracts for new facilities, these are usually underwritten only by companies providing complete operations and maintenance services for the old facility. Manufacturers will seldom underwrite unscheduled maintenance obligations on old capital equipment that has been in operation for a while.

Level service fees are usually charged throughout the life of the contract, indexed for inflation but with no other modification. Because the fees associated with ISCs can be high (ranging from \$100,000 to \$25 million per year), the considerable time and expense of underwriting, which involves item-by-item estimation of asset replacement costs, is justified.

6.2 Distortions on Incentives in ISCs

The conceptual models of sections 2 and 3 try to approach capital planning associated with repair and replacement from the rational perspective of the facility owner. Care must be taken in the contract language to insure that the incentives of the service provider enhance and protect the interests of the facility owner.

6.2.1 *Finite Term of ISCs*

The discussion so far has focused on an analysis of cash flows in perpetuity. This may be true for the owner who views the facility as a going concern. However, ISCs have finite terms, and service providers do not expect to continue repair and replacement obligations past the end of those terms. In many cases, the contract term is only about as long as, or low multiples of, the average expected life of capital equipment in a facility.

The finite planning horizon of the service provider could encourage behavior, near the end of a contract term, to defer expensive replacements in favor of continued repairs. These repairs may be less costly to the service provider who is planning to leave the facility soon. The owner may be left with a facility that is functional but requires a higher level of repairs. In other words, at the end of the contract term, the owner may be left with a facility full of old equipment that needs replacement.

6.2.2 *Whose Cost of Capital?*

In the second conceptual model of Section 3, we derived a rule that tells us that the optimal time for replacement for most types of capital equipment is when increasing $M(t)$ crosses a threshold proportional to the product of the cost of capital and the all-in cost of replacement (iC). However, if the cost of capital for a contract holder, who issues municipal bonds, is about 4.5 percent, the cost of capital for a service provider is 7 percent and the cost of capital for a manufacturer who relies mostly on equity capital is 10 percent, then there is clearly a mismatch of optimal replacement timing implied by equations 3.3 or 3.4. Entities with the higher cost of capital will rationally defer replacement decisions, compared to those with the lower cost of capital. Unless there is an objective contractual trigger for replacement that explicitly recognizes which cost of capital to use, this mismatch may have a deleterious impact on the contract holder's interests.

Although we believe that a replacement trigger based on equation 3.3 is the more practical way to protect an owner's interests, ISCs can have provisions to stipulate a required physical condition of the facility at the end of the contract term. This is an attempt to force repair versus replacement decisions to be made in a way so that the facility, at the end of the contract, would be in a condition identical to that had the owner been in charge of all such decisions.

7 Projecting Future Losses of ISCs

One of the key issues to whether or not such expenditures can be accounted for as loss reserves under an extended service contract is whether or not such amounts are reasonably estimable. The necessity of pricing such contracts has resulted in several methods for forecasting future losses associated with these contracts. Under FASB's "Statement of Financial Accounting Standards No. 5," if the amount is not reasonably estimable, then no accrual of a liability is necessary. Since no standard actuarial method for estimating such unpaid liabilities exists, they are often deemed as not reasonably estimable.

The difficulty in projecting capital equipment repair and replacement losses stems from a lack of recorded historical experience. Owners of physical assets keep maintenance records, but they are incomplete, without standard format, often proprietary and have not been around for very long. There is no central repository for this data, nor are there vital statistics on the longevity of capital equipment. Contract conditions are extremely varied, and service providers have such sparse information individually that the usual actuarial methods would not be useful to produce projections of loss emergence over the life of the contract.

Furthermore, since we are addressing the subject of mortality, the actuarial nature of this analysis more closely resembles a life contingency problem for which an approach using customary data triangles may not be appropriate. Unlike death benefits, however, repair and replacement liabilities under ISCs are distant future property losses and are inflation sensitive.

Central to estimating loss costs due to equipment replacements are estimates of equipment longevity. However, there are no life tables for the diverse types of capital equipment used in widely varying industries. A gas turbine will not have the same expected lifespan as a dump truck, or even another gas turbine in a different industry. There are published accounting guidelines on useful life of physical assets, but they follow very broad classifications and are used mostly for depreciation purposes. There are also manufacturer's claims of equipment longevity, but these may be biased. Even though these guidelines have some basis in reality, they are only point values with no information on the variance of asset lifespan.

We can exploit the causal relationship between repair and optimal replacement to approximate and allocate repair costs to replacement year in tandem with replacement costs. Estimation of repair costs depends on replacement costs. This would allow us to concentrate on the problem of projecting the larger losses associated with replacement only.

The method employed to project losses and expenses must take into account the life contingency nature of this problem but must also work with the limited amount of data available on equipment longevity. The method should not entrain superfluous assumptions due to the absence of data. If an assumption must be made, then the results should be compared to those from other alternative assumptions.

7.1 Replacement as a Stochastic Process

We have established that the time between replacements is a random variable. We also mentioned that the contract term is often a low multiple of the expected lifespan of equipment. A machine may have an expected life of 15 years and the service contract may last 30 years. Since inter-replacement time is a random variable, the replacements are a stochastic stream of events framed by a finite contract term. The main objective in estimating total losses is to estimate the expected number of times a replacement will occur over the term of the contract.

Inter-replacement time for most capital equipment is not a memoryless random variable. Time to failure of some electronic components may follow an exponential distribution, but mechanical component failure times are more closely modeled with Weibull distributions. Physical assets are complex systems of electronic, electrical and mechanical components, and usually have lives that follow distributions beginning with a low force of mortality that increases over time. For example, one does not expect a car to be ready to tow to the junk yard with equal probability in each year of ownership. The same expectation holds true for capital equipment used in plants and factories.

Since inter-replacement times for capital equipment are not memoryless, and the number of replacements over the term of the contract is too small to use the simplifying assumptions of the central limit theorem, we know of no mathematically tractable solutions to the problem of calculating the expected number of replacements over the term of the contract. However, a stochastic stream of replacements with randomly distributed inter-replacement times is easily simulated.

7.2 The Stochastic Stream of Replacements

Figure 2 demonstrates the simulation of replacement costs during a 30-year infrastructure service contract. In this simulation, the inter-replacement time of an item of equipment is modeled with a Weibull distribution, which has an expected value of 15 years and a standard deviation of about four years. Let us call this piece of capital equipment a widget. This widget costs \$500,000 in materials (net of salvage) and labor to replace. The widget was new at the beginning of the contract term, but it is also possible to consider simulation of old widgets, such that the first interval from beginning of the contract to the first replacement would be modeled by the remaining life random variable.

Figure 2 is a single trial of this simulation and shows that two replacement events occurred over the term of the service contract. These replacements would have resulted in \$1 million in losses and expenses. Since the inter-replacement time is random, it is possible for any number of replacements to occur over the term of the service contract.

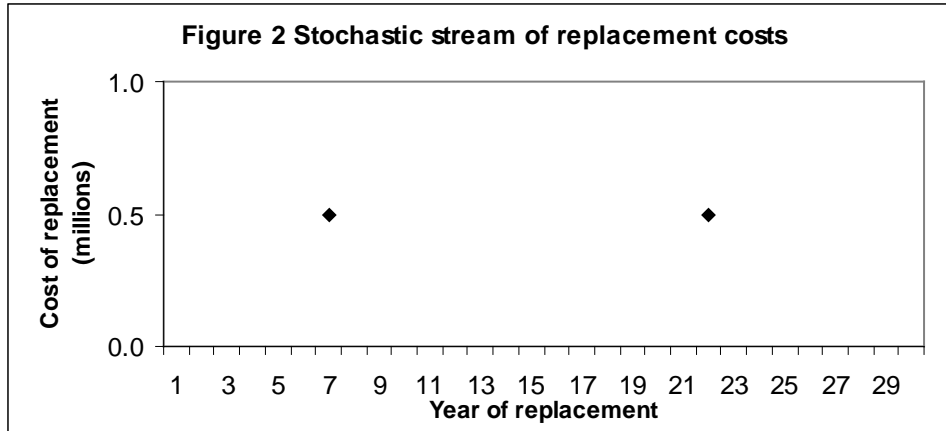


Figure 3 is simply another trial of the same simulation. This time, however, there was only one replacement event associated with the widget. This replacement would have resulted in \$500,000 in losses and expenses.

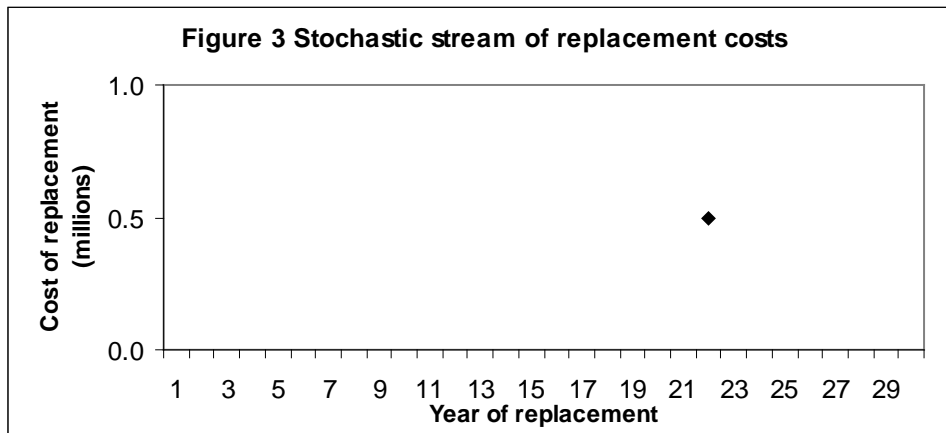
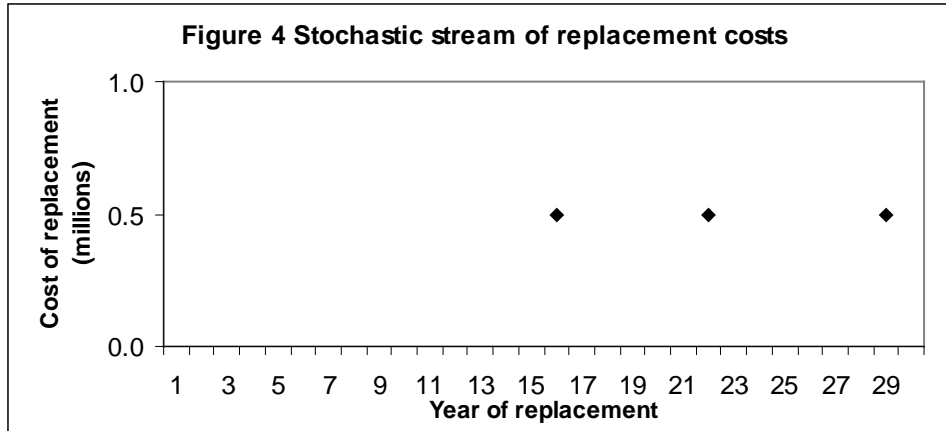
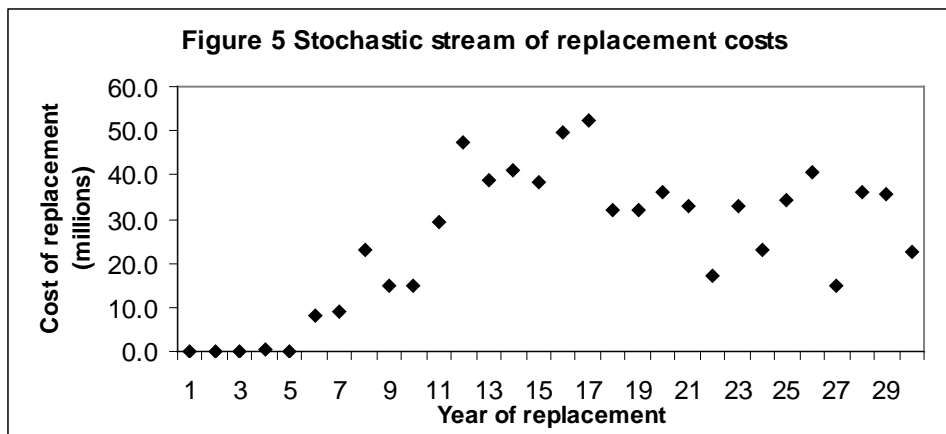


Figure 4 is yet another trial of the same simulation. This time, there were three replacement events associated with this widget. This would have resulted in \$1.5 million in losses and expenses. In figures 2 through 4, the total costs associated with the service provider's replacement obligations over the term of the contract are quite different, depending on whether one, two or three replacements occur. Yet another possible outcome is that no replacements occur over the term of the contract. There is significant variation in both the timing and total amount of cash flows associated with the replacement of a widget over the term of this service contract.

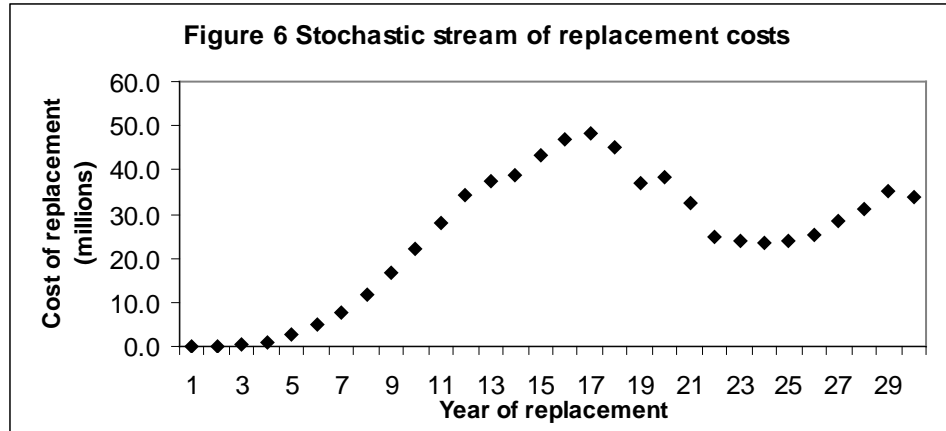


In Figure 5, there are now 1,000 widgets.⁴ The points shown are the sums in each year of total replacement costs. Figure 5 is a single trial of the simulation with 1,000 widgets. The volatility of costs in this graph is what a firm would experience if it chooses to make these expenditures at the economically efficient time. A firm could defer and schedule these expenditures in order to smooth them over time and thus dampen volatility, but such a policy would be more expensive in the end.

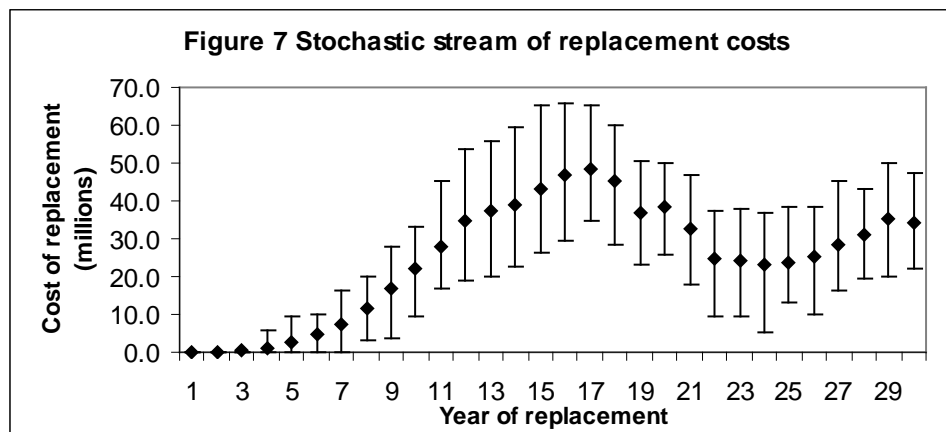


In Figure 6, we average the results of 1,000 trials of the ensemble of 1,000 widgets. Figure 6 shows the expected year-over-year replacement costs of 1,000 widgets, which were all new at the beginning of the contract.

4. In reality, a plant's ensemble of physical assets would not be a large number of identical "widgets" but a variety of unique assets, each with different mortality characteristics and replacement values, which we would simulate in the same way.



In Figure 7, we add the error bars, which represent the 10th and 90th percentiles of the annual replacement costs of the 1,000 simulation trials. With this final step, we have a stochastic projection of the losses and expenses associated with the replacement obligations of the unexpired portion of the ISC. Each year's projected loss and expense is a random variable.



The format of the modeled output is a stochastic projection of the year-over-year losses and expenses. It is useful for the following reasons:

- It provides information on nonconstant volatility to address the question of capital adequacy.
- It allows calculation of unearned service fee reserves associated with the extended service contract.
- It provides a basis for recognizing revenue in proportion to services rendered.
- It allows inflation and present value calculations.
- It can be used to compute service fees based on risk-of-ruin.
- It provides a loss payout pattern for asset-liability management.

7.3 Prior Art Estimating Methods

Traditional methods of projecting repair and replacement losses and expenses over the contract term have struggled with the statistical nature of this problem. One popular method uses an accounting approach based on useful life guidelines. Useful life guidelines for physical assets obtained from professional or industry organizations are normally used for depreciation purposes, but, in this method, they are treated as dates on which certain equipment will be replaced.

This can create strange results at odds with reality. For example, if the useful life guideline of a widget is 25 years and the contract term is 30 years, then one full replacement cost of \$500,000 is included in the projected losses. However, if the contract term were 20 years, then no replacement cost would be included in the projection of losses. This all-or-nothing method fails to recognize that there is variance about expected values. The possibility that replacements may occur before or after the useful life guideline is ignored.

Useful life guidelines are also biased in that they are usually rounded off to the nearest five- or 10-year increment, which can represent a large portion of an asset's actual expected life. The arbitrary nature of such point estimates in this type of method also leaves them vulnerable to manipulation in order to obtain a desired level of pricing. There are no rules requiring the use of a particular guideline in preparing these estimates. If the guideline says 25 years of useful life and the contract term is also 25 years, it is simple to round off the guideline to 30 years, so that the widget completely disappears from the estimate of future losses. Intense competition has led to deficient ISC fees, but the apparently high profitability of these contracts during the first decade or so can hide these mistakes for a long time.

At the heart of such a method is the fallacy that replacements are deterministic, scheduled events. In practice, we find that replacements, even for nearly identical assets, are widely dispersed in time. Contract language still struggles with the stochastic and economic nature of the problem and often results in an inefficient transfer of risk.

7.4 Estimating C

In the above models, C , the all-in replacement cost for a widget must be estimated on an item-by-item basis using manufacturer quotes, salvage estimates and calculations of labor required for demolition and installation. The service providers described in this paper have skilled staff capable of generating these types of estimates quickly and accurately with little more than outline technical specifications of the equipment to be replaced.

7.5 Estimating Repair Costs

As already noted, replacement costs are causally related to repair costs, both in timing and in amount. However, the exact nature of $M(t)$ for a particular asset remains unknown and we must make approximations based on this causal relationship to replacement and our knowledge of the gross characteristics of repair costs in general.

We approximate these future costs by assuming they follow replacement costs. $M(t)$ of Figure 1 depicts the evolution of repair costs over the life of a widget. We know that $M(t)$ is

capped and terminates at a value predicted by equation 3.3 at the optimal replacement time. $M(t)$ in Figure 1 depicts the convexity over time typical of expected repair costs. The total sum of repair costs during the life of capital equipment usually ranges from 10 percent to 30 percent of C . The more convexity in $M(t)$, the lower this ratio. Generally, capital equipment with a reputation for reliability will have a higher degree of convexity. A higher marginal cost of repair will also result in a greater degree of convexity. Most repairs occur in the final third of the equipment's life. For estimating purposes, we allocate 100 percent of the amount predicted by equation 3.3 for repairs to the year of replacement and successively reduced percentages of this amount to prior years. These are approximations, which are judgmentally chosen, based on knowledge of the equipment.

Because C can be accurately estimated item by item and repair costs can be approximated from C and replacement timing, the nature of the inter-replacement time distribution is the only important unknown needed to connect all other available information to produce projections of both repair and replacement costs.

7.6 Sources of Inter-replacement Times

We have observed that capital equipment can have widely varying lifespans due to highly heterogeneous types of machinery, applications, ambient conditions, compliance with routine maintenance, marginal costs of repair and even an organization's cost of capital. Equipment longevity is a complex mechanical and economic problem, and there is no unifying theory to derive an equipment life random variable. Empirical lifespan data will be required to obtain an understanding of the nature of the inter-replacement time distribution, to run the simulation and to estimate an a priori value of T^* in equation 3.3.

7.6.1 Industry Surveys

Although there are no standard life tables for physical assets, it is possible to gather a useful amount of data on the longevity of different types of assets through informal, targeted industry surveys based on expert testimony. The idea is to gather enough empirical data points on equipment longevity to create credible homogeneous groupings that allow the construction of maximum likelihood parameters for inter-replacement time distributions for different equipment classifications. A usual objective is to gather a minimum of 10 data points within a particular classification bin with which to construct maximum likelihood estimates. The more refined the classification criteria, the less data is available for this type of analysis. It may be necessary to group similar classifications of equipment together in order to obtain the needed quantity of data.

As noted previously, physical asset longevity has as much to do with mechanical factors, such as equipment propensity to fail, as it does with economic factors such as an organization's marginal cost of repair or cost of capital. If an organization can conduct repairs at a low marginal cost, for example, if it has its own highly trained maintenance staff, thus a more slowly increasing $M(t)$, it will take longer for a replacement decision to occur than for an organization that has a higher marginal cost for each repair. If an organization has a higher cost of capital, it will also take longer for a replacement decision to occur. These economic factors vary broadly according to the following criteria:

- Industry
- Organization
- Facility

If possible, a survey should be conducted at the industry level first, because of the like kinds of equipment shared throughout a particular industry, the larger number of potential respondents and the ability to create a smaller set of adequately populated, homogeneous equipment classifications.

A survey to gather data on equipment longevity must be brief. The input to this survey is provided by operations staff who have many other duties besides filling out surveys. Without an organizational mandate through industry associations and company management, the survey will remain low on the respondents' priority list and participation will fall short of what is needed to generate enough data for analysis.

However, the most important factor in generating adequate participation is instilling enthusiasm for the project among the respondents. To produce both the highest quality and quantity of data, the driver of the survey should be a mutual sense of scientific curiosity, not monetary incentives to reward data volume. Usually, a straightforward explanation of the purpose of the data collection project and its novel use in the above theories is sufficient to create a substantial survey response.

The design of the survey form must strike a balance between encouraging respondent participation and the collection of useful information. Participation is important to create the volume of data needed. Usefulness is insured by focusing only on the missing data that the economic model needs to forecast losses, namely, anecdotal accounts of asset lifespans.

An aim of the survey form is to avoid discouraging respondents who may not know the exact age of equipment when it was replaced. This is a common problem, since companies seldom have kept accurate maintenance records spanning several decades. The survey form is meant to encourage inclusion of valuable age-at-replacement data, even if it is approximate.

Data collected this way is not perfect, since much of it is based on the recollections of operations and maintenance staff, but it is often partially supported by available maintenance records. Unlike manufacturer's claims of longevity or accounting guidelines of useful life, a testimonial account of the actual lifespan of a physical asset, though imprecise, is less likely to be biased.

7.6.2 *More on Accounting Useful Life Guidelines*

Although we have discouraged a particular use of accounting useful life guidelines, they will provide a valuable reference point for expected equipment longevity in the complete absence of survey data. Such guidelines still do not provide a description of lifespan variance essential to the problem of projecting loss costs over the contract term. If no survey data is available for a particular equipment classification, then an accounting useful life guideline, if it is available, can be used in conjunction with estimates of variance for other equipment classifications with similar expected lifespans.

The classifications used in accounting useful life guidelines are usually broader than those used in the above industry survey. If there is some survey data available but not enough to construct the parameters of a distribution, then a credibility weighting approach to use both sources of data might be employed.

7.6.3 *Types of Distributions*

Once lifespan data has been collected for different types of physical assets, inter-replacement times can be modeled by virtually any random variable. Weibull, normal, lognormal and gamma distributed times-to-replacement have been used. The projections of total expected loss costs extracted from the simulation output are usually robust to these alternative assumptions. However, there are two situations in which differing distribution assumptions can produce wider ranges of reasonable estimates:

- When projecting total losses over shorter time frames
- When projecting excess losses

Without a very large amount of data to completely characterize the distribution, the projection method described above only allows us to test alternative distribution assumptions. The quantity of data that would be needed to accomplish a complete distribution characterization far exceeds the modest goals of our targeted industry surveys described above. Fortunately, the method allows us to quantify a range of estimates based on reasonable alternative assumptions. This range of estimates may be wide or narrow depending on the term of the service contract.

7.6.4 *Actual Timing of Equipment Replacement*

In collecting empirical data on equipment longevity to use in our estimates, we assume that equipment replacements occur at the optimal time as predicted by the economic and financial models above. In reality, it is doubtful that individuals who decide when to replace equipment are aware of optimal timing.

Furthermore, there are strong incentives for managers to defer replacement of assets to keep costs low, at least for the short term. There may also be windows of opportunity to use an available budget for a capital expenditure (lest a budget be reduced due to inactivity), even if it means a premature equipment replacement. Even if such incentives were absent, the usual case building required to justify the replacement of a major physical asset can easily result in delays

of five years or longer past the optimal replacement time. Often, funds are simply not available to allow replacement at the optimal time. In addition, asset replacements at a facility are often grouped together simultaneously as a single project when funds become available.

In short, unless the facility is covered by an ISC, or governed by a similar policy based on an objective, measurable trigger for asset replacement and there are adequate funds at the optimal time, replacement timing will generally not be efficient. However, decisions to replace assets are ultimately rooted in basic capital planning methodologies, which use the same economic arguments as equations 3.1 through 3.4. In practice, replacement timing is probably not optimal, but we believe it follows from rational economic decisions that roughly mimic the results predicted by the theory.

8 Managing Capital Expenditures

If replacement timing is not optimal in practice, then the excess amounts paid above X^* are a real cost of not managing the risks and uncertainties associated with the unscheduled expenditures of physical assets. ISCs, because of their extreme duration, have forced the creation of a risk management approach to capital expenditure planning that solves this problem. ISCs provide both the contractual trigger for efficient replacement timing and the mechanism to insure that funds are available at the optimal replacement time.

The very existence of ISCs creates a precedent. It demonstrates that it is possible to transfer the risk of uncertain future capital expenditures associated with new or existing facilities between entities. The demand for ISCs stems from the following reasons:

- A desire to assign unpredictable long-term repair and replacement costs to the party that has the greatest ability to control them, namely, the builder and operator of the facility.
- To assure that needed funds are promptly made available for repairs when machinery breaks down.
- To accelerate the timely repair or replacement of equipment from the standpoints of safety and reliability.

Although not the original intent, extended service contracts for facilities and infrastructure have achieved the following collateral purposes:

- As a mechanism to save earnings during an initial period of low maintenance costs (and higher profitability) on new facilities, for a later period of higher maintenance costs (and lower profitability) as the facility ages.
- To have the funds necessary to ruthlessly replace equipment at the economically optimal time and eliminate incentives to defer expensive replacement of equipment in order to enhance short-term profitability.
- ISCs can have very long tailed payout patterns because of the longevity of capital equipment. They may present an opportunity to earn investment income and benefit from deferral accounting and tax treatment.

As we have mentioned, insurers are not involved in underwriting these risks. Nor have we found non-insurance entities willing to cover these long-duration repair and replacement obligations under a stand-alone commercially available product. There are two market failures, which may explain why this is so:

- Information asymmetry. For an old facility, the owner of the physical assets knows far more about the age, condition and maintenance history of capital equipment than an outside provider of an extended service contract, thus inviting adverse selection.

- Routine maintenance monitoring. For both new and old facilities, the inability of an extended service contract provider to monitor an owner's compliance with OEM recommended routine maintenance requirements, thus encouraging moral hazard manifested by lapses in costly preventive maintenance.

The second of these problems is probably the most substantial one. It is due to a highly heterogeneous mix of equipment typical at an industrial facility. Each type of equipment will have different OEM instructions regarding scheduled, routine, preventive maintenance to minimize future unscheduled repairs. Noncompliance with such maintenance instructions cannot always be detected after the fact. Routine maintenance involves many factors such as lubrication, testing and changing of wearable components. These activities would be difficult to monitor and verify by a third-party extended service contract provider, unless the service provider is also providing the routine maintenance services.

Although this coverage is not commercially available outside of the total suite of services described in Section 6, the ISC could theoretically have vitality in a self-insurance model, which might be unaffected by these market failures. For example, an ISC, if administered through a captive entity, could insure the availability of funds and provide the contractual trigger for timely replacement of assets in order to gain the efficiencies predicted by the economic theory.

A self-insurance model may also provide an organization with different accounting and legal treatment of cash flows associated with unscheduled physical asset expenditures. Service fees might be a tax-deductible business expense in certain situations, such that a company's pre-tax earnings would be invested to pay for (uncertain) future capital expenditures through the instrument of an ISC. To gain such possible tax benefits in the absence of a commercial service contract, companies might form shared service provider subsidiaries to cover their parents' exposures.

9 Potential Impact on Tax Deductibility

Our discussion so far has focused on an enterprise policy to increase operational efficiency but has inadvertently led to an understanding that efficient physical asset replacement costs depend on the occurrence of specified, uncertain, future events. There is an interaction between efficiency and fortuity. Efficient replacement costs are fortuitous in a sense similar to death benefits. Although the tax deductibility of prepayments for future capital outlays, particularly in the aforementioned captive arrangement, is untested, when fortuity is truly present and when there is a valid business purpose (efficiency and risk transfer) for such prepayments, it influences the discussion of tax deductibility, at least theoretically.

According to Section 162(a) of the Internal Revenue Code (26 USC § 162[a]), an expense must first be deemed necessary and ordinary, among other requirements, in order to be considered deductible for federal income tax purposes. One can argue that an extended service fee based on the contractual triggers described in equations 3.3 and 3.4 is necessary, both from the standpoint of transferring risky (volatile) cash flows and for creating efficiency. In other words, there are two legitimate reasons for such an expense. These fees might also be considered ordinary, since extended service contracts already exist to repair and replace physical assets at different levels of aggregation. The only thing which sets the ISC apart from a conventional service contract is that it may replace physical assets up to the highest level of aggregation for the entire plant and over much longer periods of time than most other types of extended service contracts. To the extent that such contracts already exist, their fees are ordinary.

In the Internal Revenue Service (IRS) revenue ruling 2007-47, the IRS does not allow deductibility for arrangements that are little more than prefunding of future known costs. It is evident that the subject of fortuity has a bearing on whether or not a payment for future services is tax deductible. This revenue ruling also goes on to describe the required aleatory nature of future costs as a condition for deductibility. In other words, there must be uncertainty as to whether or not future costs will be incurred. A service contract based on the contractual triggers described in equations 3.3 and 3.4 would meet both of these requirements. This IRS revenue ruling is a conclusion on the application of the law to a specific case that is quite different from the circumstances we are describing. Nevertheless, revenue rulings can influence decisions made in other rulings.

10 Conclusion

We have applied simple financial mathematics to assumptions about the nature of a function called $M(t)$, which describes the time dependent nature of actual expenses and opportunity costs associated with individual physical assets. This has led to an understanding that there is an efficient time to replace a physical asset which is random and observable. Under a policy of efficiency, the future cost of replacing a physical asset is both fortuitous and aleatory.

Firms that use traditional capital budgeting methods to plan physical asset renewal may be experiencing a source of operational inefficiency. The magnitude of this inefficiency may be substantial and comprises not only repair and replacement costs, but also any operational costs attributable to physical assets that are susceptible to replacement. It is not possible to measure this inefficiency under currently configured accounting systems.

Extended service contracts to repair and replace physical assets for large facilities exist and can be made to include broader replacement obligations. They may provide a means to implement an enterprise policy to coordinate efficient timing of replacements. Such extended service contracts are extreme both in the size of the risks they cover and in their unusually long durations. Because they span multiple decades, they challenge the accounting concept of fixed and deterministic useful lives of physical assets and suggest that a good portion of capital budgeting, if operational efficiency is a goal, may be a risk management discipline. The service contract mechanism can ensure recognition of optimal replacement timing and the availability of funds at the economically efficient replacement time. If a stand-alone commercial product to achieve this purpose is not available, there may be alternative risk structures that allow an owner of physical assets to benefit from the features of this unique class of extended service contract.

Appendix

Equation 3.2 is repeated below. The derivation is continued in equations A.1 through A.6 to provide a more precise value of $M(T^*)$ in the event the approximations in equations 3.3 and 3.4 are not appropriate. This will be the case for short-lived assets, such as information technology equipment or vehicles.

$$\text{3.2} \quad M(T^*) = iC + \frac{C}{s_{T^*|}} + \frac{(1+i)^{T^*} \sum_{t=1}^{T^*} M(t)v^t}{s_{T^*|}}$$

$$\text{A.1} \quad M(T^*) = iC + \frac{C}{s_{T^*|}} + \frac{(1+i)^{T^*} \sum_{t=1}^{T^*-1} M(t)v^t}{s_{T^*|}} + \frac{(1+i)^{T^*} M(T^*)v^{T^*}}{s_{T^*|}}$$

$$\text{A.2} \quad M(T^*) = iC + \frac{C}{s_{T^*|}} + \frac{(1+i)^{T^*} \sum_{t=1}^{T^*-1} M(t)v^t}{s_{T^*|}} + \frac{M(T^*)}{s_{T^*|}}$$

$$\text{A.3} \quad M(T^*) - \frac{M(T^*)}{s_{T^*|}} = iC + \frac{C}{s_{T^*|}} + \frac{(1+i)^{T^*} \sum_{t=1}^{T^*-1} M(t)v^t}{s_{T^*|}}$$

$$\text{A.4} \quad M(T^*) \left[1 - \frac{1}{s_{T^*|}} \right] = iC + \frac{C}{s_{T^*|}} + \frac{(1+i)^{T^*} \sum_{t=1}^{T^*-1} M(t)v^t}{s_{T^*|}}$$

$$\text{A.5} \quad M(T^*) = \frac{iC + \frac{C}{s_{T^*|}} + \frac{(1+i)^{T^*} \sum_{t=1}^{T^*-1} M(t)v^t}{s_{T^*|}}}{1 - \frac{1}{s_{T^*|}}}$$

Equation A.5 is the general expression for the threshold variable repair cost at which replacement timing is optimal. Its usefulness is limited by our lack of knowledge of the function $M(t)$. Equation A.5 reduces to equation 3.4 as T^* or i , or both, become large. Even for short-lived assets, the right-hand term of the numerator of equation A.5 is usually insignificant given the usual amount of convexity observed in $M(t)$ and the equation can be approximated by:

$$\text{A.6} \quad M(T^*) \cong \frac{iC + \frac{C}{s_{T^*|}}}{1 - \frac{1}{s_{T^*|}}}$$

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